

FEDERAL COMMUNICATIONS COMMISSION

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PUBLIC SAFETY NATIONAL COORDINATING COMMITTEE

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FRIDAY,
FEBRUARY 21, 2003

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The National Coordinating Committee met
in the Commissioners Hearing Room at the Federal
Communications Commission, 445 12th Street, S.W.,
Washington, D.C. at 9:30 a.m., Kathleen M. H.
Wallman, Chair, presiding.

PRESENT:

KATHLEEN M. H. WALLMAN	Chair
MICHAEL WILHELM	Designated Federal Official
ERNEST HOFMEISTER	Steering Committee
WAYNE LELAND	Steering Committee Alternate
TIMOTHY LOEWENSTEIN	Steering Committee
HARLAN MCEWEN	Steering Committee
RICK MURPHY	Steering Committee
STEVEN PROCTOR	Steering Committee

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P-R-O-C-E-E-D-I-N-G-S

9:38 a.m.

CHAIR WALLMAN: Good morning and welcome to the 18th meeting of the National Coordination Committee.

When I read, on the website, that this is our 18th meeting, I realized that I see you folks more often than I see my cousins. But then, again, I like some of you much more than some of my cousins. So maybe that is okay.

We are going to do a few things today. We are going to pay some respects to some coming and going figures very important to the public safety committee. And we are going to hear some subcommittee reports, and we are going to hear a special presentation from the District of Columbia, on some ideas that they have, relevant to what we are doing.

Let me start just by introducing the new chief of the Wireless Telecommunications Bureau, John Muleta. I've known John for a long time, we've worked together when I was at the Commission.

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1 John has a background in consulting, a
2 background in walking the line for GTE. He has done
3 just about everything in the Telecom industry. He
4 worked in the Common Carrier Bureau after a stint in
5 OPP.

6 He came to the Bureau to take over the
7 enforcement division, and he did a masterful job at
8 managing a very difficult process problem that they
9 had with a backlog of complaints.

10 John is a very persuasive guy. When he
11 came to explain why he should get the job, he was
12 the most prepared candidate. He brought a
13 PowerPoint presentation to the interview, and he had
14 a page that was called "Why I should get the job".
15 And it had three things on it.

16 And he paused at the end of the page and
17 said, of course there are many more reasons than
18 these three, but in PowerPoint you can only have
19 three points on a page.

20 So he was an instant and no-brainer
21 selection for that job. John, most recently, was
22 head of Source One, a Washington area systems

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1 integration firm.

2 He worked for PSI Net in multiple
3 capacities, doing all kinds of strategic projects
4 for the company. He has very rich academic
5 qualifications for a job like this, and for working
6 with the Public Safety community.

7 He has a BS in engineering, he has an
8 MBA and a JD, all from the University of Virginia.
9 So I've known John for a very long time,
10 professionally, personally, and I know that he will
11 be a real asset to this committee.

12 And now I would like to acknowledge the
13 outgoing Wireless Telecommunication Bureau Chief,
14 Tom Sugrue. Tom has established a record for
15 stamina and tenacity. Apparently he is the longest
16 serving Wireless Telecommunications Bureau Chief at
17 four years, and he is in the process of leaving the
18 Commission.

19 Tom's achievements as Bureau Chief have
20 been impressive. He did what many people thought
21 was impossible, he eliminated an enormous backlog,
22 and established a new speed of service goal system

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1 for the Bureau.

2 Tom has made his imprint on many of the
3 Commission's newsworthy actions over the past four
4 years, including those which originated from the
5 NCC.

6 He has an impressive knowledge of the
7 needs of public safety for reliable communications,
8 and has been public safety's advocate when new
9 spectrum became available.

10 The 700 Mhz public safety spectrum, the
11 new 4.9 GHz spectrum, protection of public safety
12 systems against interference, and improve
13 interoperability, all are part of the legacy that
14 Tom leaves.

15 He also leaves with the admiration and
16 affection of the Wireless Telecommunications Bureau
17 staff. He instilled, in that staff, what I
18 certainly regard as a proper respect for a storied
19 baseball team, and a legendary automobile.

20 Of course I'm talking about the Red Sox,
21 and Chevy Corvettes. Tom, would you please stand up
22 and accept our applause and recognition?

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1 (Applause.)

2 CHAIR WALLMAN: If the spirit moves you,
3 would you say a few words?

4 MR. SUGRUE: Well, I don't get asked to
5 speak as often as I used to, so I figure I hope you
6 are ready for a long oration.

7 I just wanted to take this opportunity
8 to thank the NCC. I have a special affinity for this
9 group. It came into existence just as I was coming
10 in the Wireless Bureau, about four years, and it was
11 created in the Commission order in '98.

12 But it was formed, and the people were
13 brought together in early '99. My first Commission
14 meeting, as Bureau Chief, I had an item at that
15 meeting, but it was to announce that Kathy Wallman
16 agreed to be Chair of the NCC, and we called Kathy
17 up to the Commission's table, right here, and all
18 the Commissioners were saying all these wonderful
19 things about her.

20 I was sitting there, next to her, and
21 then sort of, Sugrue, we are glad you are here, too,
22 whatever the heck you are going to be doing. But we

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1 are really happy that Kathy has agreed to take this
2 thing on.

3 And, of course, she has done just a
4 wonderful job. I think we jointly had a good four
5 years, a good run here. I think this group made a
6 lot of noise, and made a lot of progress. So that
7 if you can do both, and have some fun at the same
8 time, I think it is really worthwhile.

9 We, in the Bureau, tried to have an open
10 and constructive relationship with the public safety
11 community. That doesn't mean we always agreed on
12 everything. The -- I don't agree with all my
13 friends, and I like them a lot. And I don't agree
14 with my wife all the time, and I'm in love with her.

15 And I love you guys, but we -- but
16 whenever we didn't agree we tried to find out what
17 is the problem, what is the issue, what are the
18 concerns of this community, tried to have you guys
19 understand what are the concerns of the Commission.

20 And, guess what? At the end of the day
21 it turned out those differences, I think, were
22 minimal, the gaps were bridged, and workable

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1 solutions were found, I think, to every major issue.

2 I also want to -- this particular group,
3 the NCC, I think has an excellent record of
4 accomplishment and achievement. The people serving
5 on this don't get paid for this.

6 The Commission has some advisory
7 committees that somehow there is a budget and their
8 travel expenses are paid, and so forth. You are all
9 volunteers. It is sort of a thankless task. You
10 have to sacrifice time, you all have day jobs.

11 And to come here, or to different spots
12 around the country and to work in the public
13 interest, and in this good cause, I think, is very
14 impressive. And I know I've been very impressed.

15 I think you have put in place an
16 excellent framework going forward on 700 MHz for the
17 interoperability capability that is so important for
18 public safety, for the efficient use of this 24 MGz
19 spectrum.

20 All we need now is to get our hands on
21 the spectrum. But that is a problem that I will
22 leave for John going forward, and all. You are

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1 going to move those broadcasters out of there?

2 Okay, no problem.

3 I didn't want to solve all the problems
4 before John got here, you know? So we will just
5 leave that one for him. So I do want to thank Kathy
6 Wallman who has been stalwart in her service as
7 Chair, and Michael Wilhelm, who served as the
8 designated federal officer. Distinguished federal
9 officer.

10 (Laughter.)

11 CHAIR WALLMAN: I thought it was
12 designated driver?

13 MR. SUGRUE: That is right, that is how
14 he got that grey hair, that means he is
15 distinguished.

16 And I would also like to thank, let's
17 see, Glen Nash, and John Powell, Ted Dempsey, the
18 subcommittee chairs. As I said, this is important
19 work and you people should feel proud of what you've
20 done.

21 I know you have a little work to finish
22 up, I'm not saying it is quite over yet. But

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1 looking back on it, it is a good framework and a
2 good basis to move forward.

3 So thank you, thank you on behalf of the
4 Wireless Bureau, and thank you on behalf of the
5 American people. And, personally, thank you on my
6 own behalf. You have made my tenure here, as the
7 Chief of the Wireless Bureau, a much more productive
8 and enjoyable, and rewarding one.

9 So good luck, and whatever I do, which I
10 don't know what the heck it will be, I hope our
11 paths cross again, thank you.

12 CHAIR WALLMAN: Tom, if you would just
13 stay for one minute to accept a small token from the
14 NCC, I would like to present you with this crystal
15 globe, which symbolizes three sentiments that we
16 have for you, as you leave.

17 The first is that because of the work
18 that you have done with public safety and with the
19 NCC, we really believe that the world and our
20 country are a safer place to leave, and we hope you
21 will be justifiably proud about your personal
22 contribution to that.

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1 Second, as you can see, it is a small
2 globe, so we are hoping that our paths will cross
3 again. We have enjoyed working with you, and we
4 hope we will again.

5 And then, third, wherever you go, and
6 whatever you do, the world is your oyster, and we
7 hope you find a lot of pearls, because no one is
8 more deserving than you.

9 MR. SUGRUE: Well, thank you, Kathy I
10 appreciate that.

11 (Applause.)

12 MR. SUGRUE: Nash used to throw these at
13 me when he was president of APCA, so I started to
14 duck when I saw Kathy walking to me. And take good
15 care of John, okay? This guy over here can be
16 trouble, so just watch out for him.

17 Thanks a lot.

18 (Applause.)

19 CHAIR WALLMAN: I also want to
20 acknowledge Kathleen Ham, who is going to be
21 continuing to work on public safety and spectrum
22 issues, generally, but she will be doing so as the

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1 Deputy of the new Office of Strategic Planning and
2 Policy, OPP, which you may be familiar with, as
3 being reorganized in that fashion.

4 And Kathleen is going to step in to
5 serve as Deputy. So we will have another person who
6 understands these issues on a higher floor in the
7 building, and we are very grateful that we will be
8 able to continue to work with her.

9 (Applause.)

10 MR. WILHELM: Let me say a few things
11 that you are already tired of because I have said
12 them, I think, at every meeting.

13 First of all the statute that we operate
14 under requires that we have a list of everybody
15 attending the meetings. There is a sign-in sheet to
16 my left, at the table. Joey Alfred will help you
17 with that.

18 The second point is that these
19 proceedings are being transcribed, and we can't pick
20 up speech directly from the audience, you have to
21 come to the microphone in the center of the floor.

22 The third thing is that we had a

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1 subcommittee meeting in the 7th floor conference
2 room, yesterday, and all the laptops tripped the
3 circuit breaker in the room. So if you could
4 operate on batteries, for the rest of this meeting,
5 we would appreciate it.

6 CHAIR WALLMAN: Okay, all right. So,
7 let's see. As you know we've all been waiting for a
8 final word from TIA on recommendations for 700 MHz
9 wide band data standard.

10 John Oblak will be giving us an update
11 on that work in today's program. In order to allow
12 the NCC the time to receive, and review, the TIA
13 recommendation, Chairman Powell, that is Michael
14 Powell, not John Powell, has extended the NCC's
15 charter for six months, until July 25th, 2003.

16 The schedule of our meetings between now
17 and then will depend upon the progress of TIA's
18 work, and rather than anticipate when that might be,
19 I've asked John Oblak to keep me informed of TIA's
20 progress.

21 We are in the process of trying to
22 settle on a date for the next meeting, which will

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1 need to occur before July 25th, in order to stay
2 within our charter authority. And so we will have
3 some news on that, later, in this meeting.

4 So is John Oblak here? There you are.
5 We are ready when you are. John, as you know,
6 brings decade of standard setting experience to his
7 position as Chairman of TIA TR-8, the engineering
8 committee for private radio.

9 He brings a wealth of practical
10 experience to the standard setting process because
11 in addition to chairing the TR-8 committee he has a
12 full time, plus, job serving as the chief engineer
13 of the E.F. Johnson company, one of the pioneer
14 companies in mobile radio communications.

15 MR. OBLAK: Thank you very much. I have
16 a very brief presentatiOn on the status of TIA's
17 wide band data, to date, and just to bring you up to
18 date on some of the things that we've accomplished,
19 and what our plans are.

20 First of all, since our last meeting
21 we've had several documents published, and several
22 moved forward. I will go through them very briefly.

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1 The wide band data transceiver method of
2 measurements document has been published as of
3 February, just very recently. The wide band data
4 performance recommendations, I have here, has been
5 published. I haven't seen confirmation that it has,
6 but if it hasn't, publication is imminent.

7 Wide band data mobility management layer
8 document, the document has recently been moved to
9 the ballot process, it is in ballot right now. We
10 expect it to close, it will close before the next
11 TIA meeting in April. And at that time we expect
12 that it will be moved toward publication.

13 Likewise, the packet data specification
14 document is in ballot already. And, again it is
15 expected to close ballot before the April meeting,
16 and we are expecting that in April it will be also
17 authorized for publication.

18 We have one document that has lagged
19 behind a little bit slower than we had even
20 anticipated, and that is the text messageing service
21 document. We were a little surprised by the amount
22 of work that it took to get the mobility management

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1 and packet data specification documents completed.

2 And so it has delayed this document.

3 However, drafting work has started on the document.

4 We target to ballot in June, which would mean
5 publication in August. And I think I may have
6 misspoke yesterday when I said that this was
7 probably doable by July. It is probably more likely
8 August that we will be completed, finally completed
9 with this document.

10 I will close with just a summary slide
11 of where we are in the process. There are nine
12 documents, as you see on the right-hand side of the
13 slide, that define interoperability of wide band
14 data.

15 To date six of those documents have been
16 published, or will be published within a matter of
17 weeks. Two documents, as I mentioned, the packet
18 data specification and the mobility management
19 specification, are in the ballot process, and likely
20 to be published in the April time frame.

21 It is the text messaging specification
22 that we expect will lag on, it will be the last

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1 document to come. And, again, we are expecting that
2 we should be done by this August, on this document.

3 There are two other documents that you
4 see. Those are overview documents, we wouldn't
5 expect those to be referenced in any rulemaking, but
6 they are overview documents of the process, and that
7 is the systems and standards definition document,
8 which has been published, and a wide band air
9 interface document, which is in the works right now.

10 I would be glad to answer any questions
11 that anyone might have at the moment.

12 MR. NASH: Glen Nash, Chairman of the
13 Interoperability Subcommittee.

14 Just a question about your August
15 statement, there, for that final document. When you
16 say publish, are you meaning to actually have the
17 ink put to the paper in August, which means that the
18 approval will occur in your meeting in June?

19 MR. OBLAK: What I anticipate there is
20 that the approval for publication will be in our
21 August meeting, and with the TIA cycle of
22 publication means we could be published by the end

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1 of August. In other words, actual ink on paper.

2 MR. NASH: Okay, so the final TIA
3 approval, then, you are now looking in your August
4 meeting, which will be in Indianapolis the second
5 week of August?

6 MR. OBLAK: That is correct.

7 MR. NASH: So the Steering Committee,
8 that modifies our discussion this morning about
9 timing of another meeting.

10 MR. OBLAK: Again, I apologize if I may
11 have misstated it at yesterday's meeting, or left
12 the opinion that we might have a July publication.
13 If I did misstate, I apologize for my misstatement.

14 MR. MCEWEN: To ask a question to
15 clarify. Michael, your guidance, and Kathy's
16 guidance on how much, do we have to have it
17 published before we can finalize our work?

18 I mean, they will have pretty much
19 accomplished it, right, by the June meeting?

20 MR. OBLAK: I believe so, yes.

21 CHAIR WALLMAN: What is the likelihood
22 that there might be revisions past that date?

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1 MR. OBLAK: I think that August is a
2 conservative date. I think we will be able to meet
3 that with no trouble. In other words, will it delay
4 beyond that? I don't expect.

5 MR. MCEWEN: See, here is the issue, is
6 that right now the NCC charter has been extended to
7 expire on July 25th. The problem is that in order
8 for us to act on this, we would have to do it before
9 that, or we would have to have another extension,
10 which is -- we are trying to avoid, I think.

11 CHAIR WALLMAN: Where is it likely to
12 be, in the process, in the middle of July? And is
13 it, it won't be published, but --

14 MR. OBLAK: It won't be published, it
15 probably should be through the ballot phase.

16 CHAIR WALLMAN: And so is it -- what is
17 the likelihood that there would be substantive
18 changes to it, after it has gone through balloting?

19 MR. OBLAK: More than likely I would
20 expect that it would be editorial type changes, and
21 available for, with very little modification
22 required. But that is a supposition on my part at

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1 this point.

2 CHAIR WALLMAN: Well, I'm trying to
3 figure out whether we could sort of, you know,
4 conditionally approve it, you know, assuming there
5 are no major changes in it.

6 MR. OBLAK: I think it would be -- I
7 think by the June meeting I would certainly have, by
8 the June TIA meeting, excuse me, I would certainly
9 have a good feel for where we are in the process.

10 And, presumably, with the 30 day ballot
11 it would, say, before the end of the NCC charter in
12 July, we would know the nature of the comments of
13 the ballot, and could predict the outcome.

14 Certainly if there were few comments, if
15 they were editorial in nature, and if the
16 overwhelming vote was for approval of the document,
17 I think we could go out on a limb and predict the
18 approval of the document.

19 Again, typically the way these things
20 are balloted people will either vote in favor of the
21 document, in favor with comments, or opposed to the
22 documents.

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1 And previous documents have been
2 overwhelmingly in favor of. In fact, I don't think
3 we've had any negative comments. We have had some
4 approval with comments, and those were easily
5 handled.

6 So certainly by the July time frame I
7 would have a very good feeling for the viability of
8 the document, of the ballot.

9 CHAIR WALLMAN: Okay. Well, then that
10 probably counsels, we had a brief discussion about
11 possible meeting dates in the Steering Committee
12 caucus. So that probably counsels for going ahead
13 with the meeting in July.

14 And we will sort of decide how far out
15 on a limb we would be going. We may want to talk
16 with General Counsel's office, and so forth, just to
17 make sure we are on terra firma.

18 MR. NASH: We certainly would know what
19 the document number is going to be, when it gets
20 published as a standard. The only thing we would
21 not have is the final published version of the
22 document that we could turn in that day.

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1 So I suppose, you know, we could
2 approve, forward it subject to final approval by TIA
3 in August, or some statement like that, that could
4 allow us to -- yes, could allow us to move forward.

5 And you say, how far out on a limb do we
6 want to step, so --

7 MR. WILHELM: Are the documents
8 proprietary or could, for example, the draft be
9 released to the NCC for evaluation?

10 MR. OBLAK: I am trying to think of
11 TIA's policy on that, and I would doubt that it
12 would be available.

13 MR. LELAND: Well, let me help on that.

14 I believe, I mean, we have, under certain
15 circumstances, taken documents that haven't been
16 completed and, with restrictions, made them
17 available to a group.

18 Now, I think that that would not be a
19 problem because I think in the process of going into
20 the FCC, and then for publication by the FCC, by
21 that time, we would also have the ballot completed
22 and be out for publication. So I think that is

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1 workable.

2 CHAIR WALLMAN: Glen?

3 MR. NASH: I guess on that question I
4 would ask for guidance from the Steering Committee,
5 you know, as far as the work of the Technology
6 Subcommittee, you know, would you be asking us to
7 recommend adoption of a document that we may not
8 have, you know, the members may not have had a
9 chance to look at and read through?

10 And to the extent that, you know,
11 recognizing that membership of the Committee is open
12 to anybody and anybody that wants to participate,
13 making that document available for review means
14 opening it up to the world.

15 So I think we are sort of in a dilemma
16 here.

17 CHAIR WALLMAN: Well, is there some way,
18 within the TIA process, I guess what I understand is
19 that it eventually becomes a public document. But
20 while it is in gestation it is not, is that right?

21 MR. OBLAK: Well, I think, perhaps I
22 could answer. When a document goes for ballot,

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1 those ballots are open ballots. It certainly
2 doesn't constitute publication of the document, but
3 it is a wide distribution of the document, and would
4 be available for comment.

5 As I said, and Wayne you spoke
6 correctly. We have, in the past, dealt with even
7 the FCC on issues with documents where we've had a
8 review of draft documents by the FCC labs in recent
9 case in point.

10 And, certainly, it is not -- while it is
11 not open for publication, I think it would be
12 available for review by this committee.

13 CHAIR WALLMAN: Well, if there might be
14 a way for you to help us work with TIA a way that
15 would give us the document for the specific purpose
16 of reviewing it for the NCC, that would be helpful.

17 And I would be respectful of the TIA
18 process, but I also think we can't adopt a document,
19 even conditionally, if we don't know what is in it.

20 So could I ask Glen, John, and Wayne, to try to
21 work together to figure out how we can get
22 appropriate dissemination of the document with

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1 adequate protection?

2 MR. HOFFMEISTER: Ernie Hoffmeister, M/A
3 COM. As a participant in the process I think it is
4 pretty unlikely that there are going to be any real
5 negative votes on that particular document.

6 I think all the interested parties are
7 actually part of the process, and are working
8 together toward that end. In terms of Glen's
9 comment, in terms of reviewing the documents, I
10 could point out that, I mean, there are nine
11 documents, so there is a body of material of
12 published documents that should the Technology
13 Committee want to dig into that, in fact some of the
14 members of the Technology Committee are already
15 involved, there is a body of material that,
16 certainly, seems like it could be made available,
17 except for this last document.

18 MR. ROSS: Joe Ross, D.C. government.
19 Can you help me understand why we can't continue
20 this Committee in perpetuity? I mean, I think that
21 there is a lot of valuable work being done here, and
22 I think there are many more things to discuss moving

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1 forward in the future, operations issues, technical
2 issues.

3 CHAIR WALLMAN: Sure, let me try to shed
4 some light on that. I agree with your premise. The
5 question is, what is the vehicle to continue that
6 discussion.

7 We are chartered as a federal advisory
8 committee, and I don't know that there are any such
9 committees that are chartered in perpetuity, they
10 are normally chartered for a stated period of time.
11 We have been extended twice.

12 And the Federal Advisory Committee is,
13 in essence, sort of an exception to the rulemaking
14 process, it allows input to the rulemaking process
15 under very special circumstances.

16 So, you know, it is something that GSA
17 and OMB keep track of, they don't like to
18 proliferate them. So we have responsibility to that
19 spirit of the Federal Advisory Committee Act.

20 And there are lots of other places where
21 interoperability issues are focused upon in terms of
22 operational coordination. We have a specific

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1 purpose of recommending standards to the FCC. And
2 within the things that the FCC asked us to do, and
3 we were chartered and empowered to do, we are almost
4 done with the list, apart from this item here.

5 If we absolutely, positively had to be
6 rechartered to finish this item, we could do it.
7 But we have already been rechartered the second time
8 for a limited period of time, in expectation that we
9 could finish the work of the Committee.

10 MR. ROSS: I guess all good things take
11 time. So, you know, if it would help the District
12 of Columbia would be happy to ask, those necessary,
13 to continue the NCC.

14 Because I think that putting some, you
15 know, arbitrary deadline that is too aggressive, on
16 these technology standards process, and not
17 following through with it, and having the NCC be
18 able to, you know, in its totality confirm a
19 particular standard, I think that is a mistake.

20 And I think that we should extend the
21 NCC beyond it, and I really do think that we should
22 extend the NCC, you know, for an additional period

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1 of time, to follow through with all the things that
2 the NCC isn't acting upon.

3 CHAIR WALLMAN: I understand the
4 thought, you know, but we were invented by the FCC
5 to serve a particular purpose, and to perform
6 particular tasks, and we are near the end of that
7 list. And all good things take time, and all good
8 things have to come to an end.

9 So it is a resource allocation issue, as
10 well, for the FCC, and for some of us, personally,
11 who do this on a volunteer basis. But if we need to
12 be rechartered, we sought this extension for a
13 length of time that we thought would keep us apace
14 of the TIA process.

15 And if we are a little short, then we
16 will do what we have to, to finish our work. But I
17 don't think that we would be authorized, by the
18 Commission, or by GSA, to extend beyond the number
19 of tasks that we were asked to perform.

20 MR. OBLAK: Thank you very much.

21 CHAIR WALLMAN: So coming away from
22 that, Glen, Wayne, and John will try to figure out

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1 how to get the document circulated appropriately.

2 Thank you, John Oblak. We now have a
3 special presentation from officials from the
4 government of Washington, D.C., which has, perhaps,
5 the most complex mix of public safety communications
6 requirements of any city in the world.

7 There are more police agencies here than
8 I can count. Did you know that the U.S. Mint has
9 its own police force? How about that? Fire and EMS
10 agencies in Maryland and Virginia often help out in
11 the District, and vice versa.

12 Federal and D.C. agencies work hand in
13 hand in everything from snow removal to the
14 management of large protests. One important spoke
15 in this multi-spoked communications wheel is the
16 D.C. Office of the Chief Technology Officer, OCTO.

17 Joe Ross and Adam Robinson of OCTO have
18 a place on our agenda, this morning, for a brief
19 presentation on some of the unique public safety
20 communications needs of the District of Columbia.

21 So, Joe and Adam would you please
22 introduce yourselves? Why don't you all introduce

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1 yourselves?

2 MR. ROSS: Joe Ross, District's wireless
3 programs.

4 CHAIR WALLMAN: And Adam is going to
5 make the presentation.

6 MR. RUBINSON: I am actually going to
7 kick it off. I'm Adam Robinson, I'm the Deputy
8 Chief Technology Officer for the District of
9 Columbia, and I'm also a citizen of the District of
10 Columbia.

11 Joe is going to be touching on the, Joe
12 and some of the members of our public safety
13 community, that can make it here today, are going to
14 be talking about some of the really critical
15 applications and the technical requirements to
16 deliver those applications for our public safety
17 personnel.

18 But throughout this entire presentation
19 we could really boil it down into three major
20 points. Post-9-11, our public safety personnel in
21 the District of Columbia need the most timely,
22 comprehensive information available. That is the

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1 first point, and they are going to be talking about
2 some of the applications that are absolutely
3 critical for providing that information.

4 The second point is that providing that
5 information, these applications necessitates an
6 affordable highly scaleable, and very high capacity
7 wireless data network. And Joe will be talking
8 about the specifications of that.

9 And, finally, the third point is that
10 the proposed solution that the District of Columbia
11 is going to be talking about today, we are resolute
12 in our belief that this will meet our requirements.

13 And so we really ask that you very
14 seriously take these into consideration, if you
15 will. We really invite you to check our math, to
16 take a look at our technical requirements, and feel
17 comfortable that they do, in fact, meet our public
18 safety requirements.

19 In addressing our business requirements,
20 or our public safety requirements, we would ask that
21 you, as opposed to checking our math, please don't
22 reject our public safety requirements, they are not

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1 developed by the techies, they are not developed by
2 the engineers, they are not developed by the public
3 safety communications experts.

4 Our public safety requirements are
5 developed by the public safety community, and public
6 safety leaders in the nation's capital. Some
7 representatives from them will be talking to you
8 today.

9 But I just wanted to make that point
10 because when we talk about the fact that we need
11 reliable, always available, video as opposed to
12 choppy, grainy, and not always available, video,
13 that is our public safety requirement.

14 And when we say that hot spot coverage
15 is not going to meet our public safety requirements
16 because it simply is not what we need to meet our
17 requirements in times of meeting any particular
18 terrorist threats in certain parts of the city,
19 other law enforcement and public safety, Homeland
20 Security issues, we ask that you take those
21 seriously, and I'm sure you will.

22 Again, it is public safety leaders that

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1 are asking that you consider this. And, in that
2 vein, let me read to you from the letter from Deputy
3 Mayor Margaret Kellums. This is the D.C.'s Deputy
4 Mayor for public safety and justice.

5 She writes: I'm most appreciative of the
6 work of this Committee in bringing public safety
7 communications issues front and center. All of your
8 tireless, voluntary, efforts in the nation's service
9 have not gone unnoticed.

10 It is at this juncture, however, that
11 your decisions may have the greatest impact on the
12 ability of major municipalities to protect the
13 public. To safeguard the lives of the public and
14 public safety personnel, we must have high speed
15 wireless networks for accessing critical
16 information.

17 In this era of code orange warnings, the
18 capacity to deploy these applications is absolutely
19 essential in meeting the public safety and homeland
20 security needs of the nation's capital. We need
21 these applications now.

22 Moreover, we dare not foreclose the

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1 opportunity to take advantage of new technologies
2 and applications that will be developed in the near
3 future.

4 Additionally, we are facing the greatest
5 challenges to our national security in an age of
6 extreme budget cutting. We need to implement
7 systems that maximize commercial innovations, and
8 market-based pricing.

9 That is why the high speed economical
10 and scaleable solution that the District of
11 Columbia's Office of the Chief Technology Officer,
12 will espouse to you today is so critical.

13 This is not about bells and whistles, it
14 is about saving lives. It is not a preference, it
15 is essential. Again, I would like to thank all of
16 you for your service and support of the public
17 safety community.

18 Now more than ever we are depending on
19 that support in achieving our objectives. I know we
20 can count on you.

21 So, in essence, the Deputy Mayor is
22 saying we need these applications now, but we also

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1 need applications and technologies that have not yet
2 been developed yet. We need scalability.

3 You know, we all know so many examples
4 of building not only for yesterday's but today's
5 applications, and realizing that in the next few
6 years there are going to be applications that we
7 need that we have to build the systems and networks
8 to deliver those applications now.

9 What we are doing now will affect public
10 safety for the next 20 years, and I know I don't
11 have to tell all of you that. We must build not
12 just for today but for tomorrow.

13 Now, Joe and I are asked all the time by
14 our stakeholders in the District to -- they give us
15 our requirements, and then they also recommend a
16 solution. And often the solution is loaded with
17 bells and whistles, and all kinds of things that
18 aren't really needed to meet, minimally, the
19 requirements that they ask for.

20 And we are very, very strict about
21 honing and rejecting requirements that go well
22 beyond those bells and whistles. And I really want

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1 to make the point that that is not what we are
2 talking about today.

3 What we are talking about, in our
4 solution, is really what is required to meet these
5 vital, vital needs that we mentioned about.

6 I wanted to make one more point before I
7 turn it over to Joe. I'm very sympathetic, very
8 sympathetic to the fact that this Committee has been
9 working so hard, so long, on a voluntary basis, and
10 you are getting close to a point where you are
11 wrapping things up.

12 And I'm also very much aware that the
13 District has not been around, working with you, for
14 all these years. And that we should have been. And
15 I know that Ms. Wallman, you probably see your
16 cousins a lot more than you've seen the District
17 participating in these meetings.

18 And I deeply regret that. The fact of
19 the matter is that pre-9-11 many of us in the
20 District did not have the vision, at that time, to
21 realize just what kinds of threats realistically we
22 are facing.

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1 We did not anticipate a world where
2 everybody would be running to the 7-11, and the
3 Safeway, to get duct tape. We did not anticipate
4 those kinds of needs, as well as we should have.

5 And, frankly, we just did not have the
6 maturity. We did not have the investment in
7 technology. My agency did not exist. And when it
8 first existed, we did not have a wireless program.
9 And then when we had a wireless program, we did not
10 have the mental band width, and we did not have the
11 money.

12 And, really, it took the federal
13 emergency funds, after 9-11, that gave us the
14 investment that enabled us to have a serious
15 wireless program. And we went out and sought to
16 find, literally, the finest wireless engineers in
17 the country to help us develop the requirements, the
18 technical requirements that would meet our public
19 safety requirements.

20 And so we come to you, very humbly, but
21 highly resolute because, although it is very late,
22 it is not too late, and we are really counting on

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1 you to keep an open mind, and embrace our
2 requirements, and our solutions.

3 And if there are alternative solutions
4 you can suggest, please start with our requirements,
5 and work from there. And that is what I would
6 request.

7 So with that in mind I would like to
8 turn it over to Joe Ross who is the Director of the
9 District's wireless programs, which includes not
10 only the public safety voice Motorola network, but
11 also includes our data and applications. Joe?

12 MR. ROSS: Thanks, Adam. First I would
13 like to thank the NCC for the opportunity to present
14 our needs and solution. I would also like to thank
15 the NCC and its subcommittees for their tireless
16 work, tireless voluntary work.

17 I know that you have spent a lot of
18 time, a lot of you come from other parts of the
19 country. Thanks for coming to our city, our fair
20 city, with lots of snow.

21 We look forward to working with everyone
22 here towards a solution that meets our requirements.

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1 We are certain that the applications we are
2 discussing today are sought by the majority of
3 public safety agencies throughout the country.

4 While Washington, D.C., New York, and
5 Los Angeles, are the primary terrorist targets, we
6 do feel that a lot of these applications have a
7 tremendous need throughout the country.

8 Today we cannot utilize these
9 applications due to lack of high speed wireless
10 network. As a result lives are at risk. We have a
11 lot of material to cover today, therefore we won't
12 be covering all the content on each slide, and would
13 ask that you save your questions until the end.

14 We will be happy to send a copy of the
15 presentation and talk further with anyone about it.

16 Please give your business card to Guy Jouannelle.
17 Guy is our project leader for this effort, and will
18 be happy to follow-up.

19 Our objective today is to present
20 several critical mobile data applications that
21 require very high speed networks with wide area
22 coverage, and thus solicit your support to secure an

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1 additional 10 MHz of spectrum in the 700 MHz band,
2 using spectrally efficient, and scaleable spread
3 spectrum technologies.

4 I'm pleased to be here today with
5 several of my customers from the District. Dr.
6 Fernando Daniels, who will be presenting an
7 application about DMS ambulance video, Lt. Steve
8 Fennell will present a program called Protect.

9 And, hopefully, if he arrives shortly,
10 Dave Mulholland, from U.S. Park Police. We have one
11 project called the Federal Mobile Interoperability
12 Project, where we are bringing U.S. Park Police,
13 U.S. Secret Service, and U.S. Capital Police, onto
14 our ether packet cluster control network, and Dave
15 Mulholland is one of our customers.

16 So the outline, again, our objective is
17 to present these applications, and to solicit your
18 support. We will present these four applications, I
19 will present CapWin. We will summarize our
20 requirements, our technical requirements, we will
21 discuss the insufficiencies of the current
22 proposals.

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1 We will go into the D.C. proposed
2 solution, the required technology, the required
3 spectrum, and then we will discuss next steps.

4 So without further ado I would like to
5 present Lt. Steve Fennell, who is -- who keeps me
6 honest. He is one of my main customers for our
7 radio network project. We are building a dual band
8 Motorola smart zone network.

9 And Steve makes sure that we are on
10 time, on schedule, and meeting all of his
11 requirements. Thanks, Steve.

12 MR. FENNELL: Good morning. Joe asked
13 me to come down and talk today, try to explain a
14 very important project that the city has been
15 introduced to.

16 It is an extremely unique program that
17 has come about with the cooperation of the
18 Department of Energy, Department of Justice,
19 Department of Transportation, National Institution
20 of Justice.

21 Based on the Sarin gas attacks that took
22 place in Japan several years ago, where scores of

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1 people were injured and killed, these agencies got
2 together and tried to come up with an idea that we
3 could start protecting our subways, and give some
4 early notification to the different agencies that
5 would be affected by an attack of this magnitude.

6 Obviously it is on the front burner now
7 with what is going on now in the world of terrorism.
8 This was in place long before 9-11.

9 At the present time the Argonne National
10 Laboratories is scheduled to start activating some
11 stations here in the city, within the next month.
12 These stations have chemical sensors located at the
13 platform levels, and throughout the immediate area
14 of the platform, and of the tunnel area.

15 The application of those sensors allows
16 their OCC personnel, back at their communications
17 center, the ability to monitor what is going on in
18 the stations without actually sending people down.

19 They have provided us with laptop
20 computers and a program called PROTECT, or CBMIS,
21 which is a chemical biological management
22 information system.

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1 Once they get an activation on their
2 system that has indicated that they have a chemical
3 sensor that has been tripped, they will notify the
4 department and we will respond out to that affected
5 station.

6 The majority of our units can be at the
7 scene of an emergency in the city within three
8 minutes or so, and setting up to treat whatever
9 situation is going on.

10 The application of this wireless system
11 is essential in our view because it allows us the
12 ability to have our incident commanders view live
13 video as they are approaching the scene.

14 Right now the best that they can offer
15 us is the ability to go to a nearby station that has
16 not been affected by the chemical release and plug
17 in a shore line to the laptop computer at that
18 particular station.

19 For whatever reason that it took place,
20 these shore lines were hooked up within ten or
21 fifteen feet of the vent shafts of the metro
22 stations. So if there is a sizable release of a

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1 chemical product you can certainly be assured that
2 that incident commander, if he is close enough to
3 it, will then become affected by it.

4 So we are limited, right now, to only
5 six plug-in stations throughout the city, taking
6 into account the entire number of stations that are
7 in the city, it limits us greatly.

8 We have incident commanders responding
9 from all points of the city and they are resigned to
10 have to hook into a station, a particular station,
11 that may be miles away from where they are coming.
12 It slows down the process, it doesn't allow the
13 rapid intervention of the units to be able to go
14 into the system to asses what is going on, and time
15 is a factor here.

16 One of the great products of this -- one
17 of the great features of this product is that we
18 have this video feed. Up to 16 different cameras in
19 each station allows the incident commander to tilt
20 the cameras, to pan them in and out, to be able to
21 see exactly what is going on in the station.

22 It also has what they call plume model

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1 projections. If there is a release it factors in
2 the wind direction, the amount of trains that are
3 running through the system, and it will show the
4 incident commander which way the plume might be
5 headed.

6 If he is plugged into a particular
7 station the plume may be actually coming right
8 towards him. So now he has to unplug his shore
9 line, and go to another station that has this
10 capability, instead of if he has the wireless
11 connection, he could just get in and go to the
12 opposite side of which way the wind would be
13 blowing.

14 The program also shows what they call
15 rocks train data, which shows the movement of the
16 trains, which is extremely important to us because
17 it affects the flow of the air through the system.

18 It also shows weather data and then the
19 actual location of the sensors that have been
20 activated within the particular station.

21 So all of these things help the incident
22 commander try to plan an attack, or to help him

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1 mitigate the incident itself. We have seen here,
2 lately, within the last week, how quick it takes to
3 injure or kill people, within these last two night
4 club incidents.

5 It doesn't take long to wipe out a whole
6 bunch of people. And this is just panic, this is
7 fire, it is a combination of both. This is going to
8 happen on a more grand scale than I think anybody
9 can imagine, in this city, especially in the last
10 few days, that everybody has taken the metro.

11 You have double the capacity, everybody
12 is trying to get in and out because their vehicles
13 have been snowed in. So the importance of it is
14 ratcheted up even higher.

15 Last summer we had the opportunity to
16 see an exhibition of a wireless program. And,
17 basically, we were able to watch, within I would say
18 a mile, of the Smithsonian Metro station, everything
19 that was going on underground, while we were driving
20 around in a vehicle.

21 We went around the Capitol, we went up
22 and down Constitution avenue, Independence avenue,

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1 we were able to see, real-time, what is going on, on
2 a laptop.

3 And this is exactly what our incident
4 commanders need to be able to do in order to get
5 their personnel properly positioned.

6 So in conclusion, and I won't take too
7 much of your time, I ask that you consider this
8 application, and I'm available to answer, or attempt
9 to answer any questions that you may have.

10 CHAIR WALLMAN: Thank you.

11 MR. ROSS: Thanks, Steve. One of the
12 things that Steve didn't mention is that they did
13 look at Y-5 80211 type applications, and the
14 coverage just wasn't good enough.

15 They would have to be within close
16 proximity of the stations, or wherever they might
17 need to be, in order to get this high speed. So we
18 need this coverage throughout the city.

19 Wherever the incident commanders, there
20 are 33 metro stations throughout the city, wherever
21 the incident commander needs to be, we need to have
22 this high speed data.

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1 And the Argonne National Labs software
2 experts have indicated that we need a 1.2 megabit
3 per second feed for each individual agent. Now, if
4 you aggregate all the different people that this
5 information needs to go to, you are talking about
6 six battalion chief vehicles, and Steve probably
7 wants an additional six people to get this
8 information, mobilly.

9 We also need to have police to be able
10 to cordon off the areas. So the band width needs,
11 from a net aggregate perspective, add up quickly.
12 And we are projecting as much as 17 megabits per
13 second, throughout the district, would be needed in
14 the event of an incident.

15 Next I would like to introduce Dr.
16 Fernando Daniels, who is the Chief Medical Officer
17 for our EMS services here. Dr. Daniels, in addition
18 to being the sharpest dressed man in the District of
19 Columbia, is an excellent customer, and we are doing
20 an application for him that is not going to
21 completely meet his needs, is going to get part of
22 the way there, and he will describe it right now.

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1 DR. DANIELS: Good morning members of
2 the National Coordination Council.

3 I come before you today to give you some
4 poignant examples of why it is essential to the
5 mission of this department, and pre-hospital
6 providers across the country, to have this
7 technology of high speed wireless broad band
8 technology available to us.

9 Firstly, in order to make my point, let
10 me go over our current process, as it stands today.

11 When we receive a medical local dispatch our
12 providers immediately proceed to the scene with a
13 minimal amount of information about the patient, or
14 the scene.

15 Upon arriving to the scene our providers
16 speedily rush to the aid of the patient, or to
17 extinguish a fire, without any knowledge of
18 potential hazards that may be in the building, and
19 without any knowledge of the potential pertinent
20 medical history of the patient.

21 We make the patient assessment, contact
22 med control, if necessary, and transport the patient

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1 to the receiving facility, which is an archaic
2 procedure.

3 Upon arriving to the receiving facility,
4 the patient is transported for more advanced care.
5 What I just explained to you is a system that is
6 extremely flawed, outdated, and is practiced by
7 numerous fire, first responding agencies across this
8 country.

9 This is because of a lack of emphasis
10 and a limited amount of technological advances, and
11 limited resources being placed on improving the
12 overall pre-hospital technological infrastructure.

13 It is unfortunate that we have tele-
14 medicine centers across the country that can
15 communicate directly with doctors from across the
16 world to an informational center on the other end,
17 and we do not have this technology available for our
18 first responders in the nation's capital.

19 Now I will discuss with you the
20 potential that we have using the most important wide
21 band technology, and coordinating that with our
22 current technological upgrades that the department

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1 is currently undertaking.

2 From a futuristic standpoint, and I say
3 futuristic because I just want to kind of digress
4 for a minute. When I started the District of
5 Columbia fire and emergency medical services in
6 August 2nd, of 1999, I had a 286 computer on my
7 desk.

8 We had no email system, we had no way of
9 communicating across out of the department. And
10 with the help of OCTO we discussed those upgrades,
11 we have a technological infrastructure that is put
12 in place.

13 And I discussed with them my vision,
14 about a year and a half ago, of having technology so
15 that we could have cameras on the scene, and relay
16 that information back, and I will go over that a
17 little bit later.

18 Now, from a futuristic standpoint, once
19 we fully integrate our automatic vehicle locators,
20 our mobile data computers, along with portable
21 cameras and apparatus, we will be able to set the
22 standard for the nation.

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1 In the future we will receive a call
2 from communications, no longer will the
3 communication operator have to blindly dispatch
4 units. They will be able to send the most
5 appropriate, closest available unit to the scene.

6 Enroute to the scene the providers will
7 be given valuable information about potential street
8 closures, driving directions, and the incident that
9 they are responding to.

10 Communications will be able to see
11 exactly where all our assets are located. Upon
12 arriving to the scene our providers will be given
13 information about the building size, and potential
14 hazards in the building.

15 If the scene, or the care of the patient
16 mandates a need for additional advice from the
17 incident command center, or from the medical control
18 facilities, using a portable camera we can transmit
19 concise, high quality, video to receive appropriate
20 additional advice on how to handle the situation,
21 and potentially save someone's life when they are in
22 extremis.

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1 For instance, when we arrive to the
2 scene of a bus accident, or a multiple casualty
3 event, with numerous injuries, we could transmit
4 information back to the medical control facility,
5 and receive appropriate advice and treatment
6 modalities that can save life, limbs, building and
7 prevent major potential catastrophes.

8 It will allow the department to dispatch
9 appropriate additional assets, and expedite our
10 current process. This technology is paramount as we
11 prepare for the future, as we are able to evaluate
12 scenes, and take care of the citizens and visitors
13 of the District of Columbia.

14 It is key to us in being prepared for
15 terrorist attacks. We should be able to relay the
16 video to the proper receiving entities, be it the
17 CDC, CIA, FBI, whomever needs to see it, if we
18 arrive on a potential suspicious incident with
19 potential HAZMAT material at the scene.

20 This way we could mitigate loss of life
21 if we are able to accurately relay that information,
22 and get accurate video on that, there is a good

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1 chance it could be identified without any further
2 loss of life.

3 As we move forward to be the best pre-
4 hospital agency in the world, we must have this
5 technology and relay real-time, high quality, video
6 to the appropriate agencies that are receiving it.

7 As we prepare for the future, it is
8 important and imperative that we utilize this
9 technology in our day to day activities.

10 And in closing I just want to give you
11 one real poignant example. We had a protest in
12 April or March of last year, at the Capitol
13 building, where it was anticipated we would have
14 10,000 protesters.

15 The weather had been in the mid 80s
16 throughout the prior preceding week. That day it
17 was 97 degrees. We had well over 100,000
18 protesters. It fully stressed our system beyond
19 belief.

20 We had all the local agencies come in.
21 It was -- I was on the scene, I was over by the
22 stadium. I can tell you it was chaotic. The way we

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1 were able to communicate was via the radio.

2 But if we had the potential to show the
3 actual scene we could have gotten advice, we could
4 have done more appropriate things in the field, and
5 we would have been able to dispatch a lot of
6 resources a lot better than we were able to.

7 I just want to thank you for listening
8 to me today. And if there is any questions that I
9 may answer when we answer those questions, I will be
10 glad to.

11 But I will just tell you, from a pre-
12 hospital standpoint, it is key that we relay
13 accurate, high quality video back to the receiving
14 folks, so that they can make appropriate
15 assessments.

16 MR. ROSS: Thanks, Dr. Daniels. You
17 know, an important component of the requirements for
18 this system is that, you know, we cover the entire
19 district, and we also provide mutual aid to other,
20 to outlying jurisdictions.

21 So we need to have comprehensive wide
22 area coverage for this application. We have 12

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1 hospitals in the District, we have over 100
2 ambulances. The video feeds could add up if we had,
3 perhaps, ten simultaneous video feeds, coming at the
4 same time, we are talking on the order of 2.5
5 megabits per second.

6 That is on the reverse link, that is
7 mobile to base. So we need a system that can handle
8 250 kilobits per second on the reverse link, per
9 device, per ambulance.

10 Dr. Daniels also mentioned being able to
11 be outside the vehicle. So we need PDAs that can do
12 the same thing with a handheld camera. So we are
13 talking 250 kilobits a second, per user and as much
14 as 2.5 megabits per second in the reverse link.

15 Now, the next application I just wanted
16 to discuss a little about all the different police
17 agencies within the District. As Kathleen
18 mentioned, we have some -- a couple of dozen
19 different police agencies.

20 We have one fire and EMS agency in the
21 District, and that is our D.C. Fire and EMS. And it
22 is paramount, and that is why Congress gave us 1.4

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1 million dollars to put together this federal mobile
2 interoperability project.

3 We are bringing park police, Capitol
4 police, and Secret Service, all onto our ether
5 packet cluster control. I'm going to talk about
6 CapWin in a minute, a couple of minutes later.

7 That takes that project, and takes a
8 monumental leap forward to get not just law
9 enforcement together, but to get all public safety
10 agencies together.

11 So without further ado, Dave Mulholland
12 is the chief information officer, Lt. Dave
13 Mulholland is the chief information officer for the
14 U.S. Park Police. He is one of my customers on that
15 project. And I'm pleased to have him here, and
16 thank him for his comments.

17 LT. MULHOLLAND: Good morning members of
18 the Council, ladies and gentlemen.

19 Let me just take a few minutes and talk
20 about some of the applications that we see from the
21 police side. I'm pleased to tell you, today, that
22 the institutional walls that so long existed, within

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1 the law enforcement community, are crumbling.

2 We are learning to communicate, not only
3 with other law enforcement agencies, but also with
4 other public service agencies, public safety
5 agencies, fire, EMS, and also learning to
6 communicate with other essential partners in keeping
7 our roadways, and our community safe, partners like
8 Department of Transportation.

9 I want to touch on gestations that we
10 see. We want to begin exploring, as we begin to
11 develop our partnership with D.C., U.S. Capitol
12 Police, and U.S. Secret Service, and the Federal
13 Wireless Interoperability Project in expanding out
14 to the CapWin project, and the other law enforcement
15 public safety agencies in the D.C. area.

16 The first reason why we need a wireless
17 broad band is for heavy file transfer. And we've
18 kind of touched on that, already, this morning.
19 Incident management tools are essential.

20 It is just so much information that is
21 coming out now, and it is very hard to educate our
22 officers. We can't expect them to have Jane's

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1 Chem/Bio book memorized in their head. We can't
2 expect them to have a Hazmat book memorized in their
3 head.

4 So we need to provide them with tools,
5 in their cars. We are also looking at some hazmat
6 chem/bio weapons of mass destruction, tools for
7 identification, response, predictability, and
8 modeling.

9 These are heavy files, this isn't a
10 light transfer of information back and forth. We
11 need to be able to get this information to and from
12 our officers on the street, instantaneously.

13 Also vehicle telemetry, as OnStar and
14 other types of services, on the private side,
15 continue to develop and send information that is
16 crucial to their public, or their private dispatch
17 centers, and then that is sent to our public safety
18 answering points, we anticipate that ultimately
19 being sent to our offices in our cars, as well as to
20 the fire EMS people.

21 Whether or not a seat belt was engaged,
22 whether or not there was a rollover, whether or not

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1 there was an airbag deployment, how many people were
2 in the vehicle, based on whether there was weight in
3 the seats, whether or not the brakes were deployed,
4 how fast the engine was going, the RPM at the time
5 of crash.

6 Those are things that are critical for
7 us to know when we are responding, so that we know
8 how to respond. All this comes back to the safety
9 of the public, in general, not just to those people,
10 unfortunately, in that accident or that crash, but
11 to the other people in the roadway.

12 It makes a difference whether our
13 officers respond lights and siren, and put
14 themselves and other people at danger because we
15 know that people don't always react in a predictable
16 fashion when they see lights and sirens behind them.

17 And a lot of times some of the secondary
18 crashes that occur are as a result of people trying
19 to get out of the way, or not knowing what to do
20 when they see emergency equipment approaching them.

21 The second thing I want to touch on is
22 high image, high detail still imagery. The amber

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1 alert is rapidly being implement throughout the
2 country, and it is now being implemented in the
3 Washington, D.C. area.

4 It is critical, if an officer goes to
5 take a missing child report, that they can take a
6 picture, scan it into a computer, and
7 instantaneously send a high detail image of that
8 child to all the other law enforcement public safety
9 agencies around.

10 You know, it may be the difference of a
11 scar on a cheek, a mole on a forehead, or something,
12 that allows another public safety person to be able
13 to pick that child out of a crowd, or out of a
14 moving vehicle. So the detail in the imagery is
15 very important.

16 Also lookouts for wanted people, wanted
17 vehicles. It is important for us to be able to get
18 that imagery over, instantaneously. Currently CDPD
19 is really only allowing us to communicate about
20 14/4, and we know how long that usually takes when
21 you want to download an image.

22 We need to be able to get that image out

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1 instantaneously. It can be a matter of seconds
2 between an officer sitting on the side of the road
3 and watching cars go by. It would be a shame for
4 him, 30 seconds after that file loads to say, wait a
5 minute, I saw that car 30 seconds ago, or 15 seconds
6 ago, and now it is gone from sight.

7 The last thing I want to touch on, real
8 quick, is video. And I know video is a very
9 sensitive issue when it comes to law enforcement
10 community, because there are a lot of people who
11 have concerns about big brother watching them.

12 But I want to tell you that in the law
13 enforcement community our thoughts on using video,
14 really, transcend just fixed mobile surveillance
15 points.

16 Let me talk about some others. First of
17 all unit to unit video. This was tested with the
18 Alert project here in D.C. It has shown to be a
19 doable technology.

20 It is important, again, back to the
21 public safety standpoint. If there is a chase that
22 begins, a high speed chase, it is important if a

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1 supervisor, or a shift commander, watch commander,
2 whoever, can pull up and watch real time from that
3 police officer's cruiser, in order to help make
4 smart decisions.

5 I can tell you, from having sat in the
6 police car, behind the steering wheel, when you are
7 involved in a pursuit, it is very hard to make a
8 reasonable decision to break it off. It is easier
9 for someone removed, if they can see real time the
10 imagery coming from that police car, and make
11 decisions, yes, this is an area where this pursuit
12 is safe, or no, it is not, for the safety of the
13 public, we are going to break it off.

14 From the air we have several air-based
15 aviation units within our law enforcement and public
16 safety agencies around here that beam video.
17 Currently it is done by microwave, that is not cost
18 effective for our units.

19 Again, this is a tool that is great. If
20 we can send that information during demonstrations,
21 such as we just heard about, back to emergency
22 management centers, emergency operations centers,

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1 that is great.

2 Cutting back on high speed pursuits. If
3 we have a way that we can beam imagery from an
4 aviation based unit to police cars, they can then
5 shadow those cars that are wanted, either for being
6 stolen, or because they contain a high risk person.

7 They can shadow them from a distance,
8 unseen by that person. And the result is no chases
9 or less chases, and less accidents as a result of
10 chases.

11 We heard about the need to beam
12 information back and forth, video back and forth,
13 from police cars to emergency management services,
14 to responding ambulances, and vice versa.

15 Sometimes the ambulances are the first
16 on the scene, sometimes the police cars are the
17 first on the scene, we want to beam that back and
18 forth.

19 From Department of Transportation
20 traffic management centers, a lot of times they
21 cover the highways. We get a report that there is a
22 crash, a serious personal injury crash, it would be

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1 nice to be able to call up that camera, right in the
2 police car as you are responding; is this something
3 that we need to respond lights and sirens to, is
4 this something that we need to send more resources
5 to, or is this appears to be everything is okay, and
6 we can slow down our response?

7 From fixed cameras to mobile
8 surveillance. Yes, there is a time when it is
9 appropriate for law enforcement to use that, whether
10 it be in a critical incident response, or whether it
11 be in a mass demonstration, in order just to
12 determine where things are occurring.

13 Most importantly is this. The
14 applications that we want to do, because of the
15 diverse geography and topography in the Washington,
16 D.C. area, transcend hot spots.

17 In fact, many of the critical incidents,
18 crashes and things, occur in the more remote areas.

19 And that is the areas that you are not going to be
20 able to cover when you use some of the wireless
21 technology that only allows us hot spots.

22 And then, finally, multiple incidents.

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1 We heard how much broad band is needed, how much
2 through-put is needed for each of the two people
3 that presented before me. Just imagine if there is
4 four or five critical incidents that are going on at
5 the city, at the same time.

6 That is a significant drain on the
7 system, it is imperative that we have this system.
8 And as the United States Park Police looks forward
9 to continuing partnering with OCTO, we would love to
10 be a partner in this system, and to share these
11 resources.

12 MR. ROSS: Thanks, Dave. One of the
13 things that I would just like to mention is we see
14 the federal agency as a tremendous -- we need
15 interoperability with the federal agencies. And we
16 see them as needing all of these capabilities, they
17 need a robust, reliable public safety priority
18 access system.

19 So when we consider the District's
20 needs, we consider the federal agencies needs as
21 well. We are running out of time, so I'm going to
22 quickly go through CapWIN.

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1 With CapWIN, it is a browser based
2 interface. CapWIN brings all the different
3 messaging systems together throughout the region.
4 We also provide cross-jurisdictional data base
5 access. And it is also an incident command system.

6 The per unit throughput required for
7 CapWIN is not high. But the aggregate total
8 throughput, when you consider the Department of
9 Transportation, all the different law enforcement
10 agencies, all the different fire and EMS units, all
11 of these things add more and more throughput,
12 required throughput to the system.

13 So we anticipate roughly 25 megabits per
14 second in the event of peak usage from CapWIN. So,
15 in summary, our requirements are we need 1.5
16 megabits per second on the forward length, base to
17 mobile; 325 kilobits per second reverse link on an
18 individual user.

19 From an aggregate perspective,
20 throughout the District, we feel that just from
21 these applications alone we need 74 megabits per
22 second on the forward link; we need 28 megabits per

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1 second on the reverse link.

2 And we don't know what the future is
3 going to hold. So we need technology that is
4 scaleable, that can be scaled to require, to address
5 the future needs.

6 It could be a very high concentration of
7 usage in one particular area. It could be the
8 downtown area, it could be some other area. So as
9 much as 70 percent of the total throughput might be
10 required in 20 percent of the city, and we feel that
11 we need around 10 megabits per site.

12 We need very high mobility. It needs to
13 be vehicular. You can't wait to transition from one
14 site to another, as would be the case with Y-5, when
15 you are trying to get video from an ambulance.

16 And we, again, we need entire district
17 coverage with this kind of capability. And, you
18 know, finally we need to meet these requirements as
19 economically as possible, to make the most of
20 taxpayer dollars, and keep more people like Steve,
21 and Dr. Daniels, and Dave Mulholland on the streets.

22 So just, very quickly, 700 MHz, current

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1 public safety band provides excellent coverage,
2 excellent mobility, it does not meet our peak
3 throughput requirements, it does not meet our net
4 throughput requirements, it does not scale in
5 capacity.

6 And we anticipate extremely high costs,
7 4.9 GHz is hot spot only, we can't afford to deploy
8 400 plus sites, we can't afford to operate 400 plus
9 sites. It doesn't support mobility. Excellent peak
10 throughput, excellent net throughput, excellent
11 scaleability.

12 And costs, we have no idea what it would
13 cost to acquire 400 sites, or if it is even
14 possible. So, you know, the per unit access points
15 is low, but the net cost is high.

16 So our required technical solution.
17 We've, and I have mentioned this before, in front of
18 the NCC, we've investigated two particular
19 technologies? 1XEVD0, 1XEVDV, from vendors such as
20 Lucent, Nortel, Siemens, I believe Siemens makes
21 that equipment, and Flas OFDM from Flarion, which is
22 being standardized under IEEE802.20.

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1 All these technologies require 1.25 MHz
2 channel bandwidth, and probably at least .5 MHz
3 guard band on each edge, it depends what is on the
4 other side to determine how much guard band is
5 needed.

6 All of these technologies, we use all
7 the frequencies at every site. So we have virtually
8 unlimited capacity and simple coordination if we
9 want additional capacity.

10 And the performance that we would expect
11 from these technologies are peak and average
12 throughput of 3 and 1.5 megabits per user.

13 So in regards to meeting our
14 requirements, if we can secure 700 MHz spectrum, it
15 has excellent coverage, it has high mobility, it
16 meets our peak throughput requirement, it meets our
17 net throughput requirement for 10 sites throughout
18 the District, it is scaleable.

19 We anticipate far lower costs. And, in
20 summary, the spread spectrum solutions meet our
21 needs.

22 Just very quickly, to go through the

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1 spectrum, less than 700 MHz, TV is through there, we
2 don't feel that we can get one dedicated band that
3 would increase costs of equipment.

4 Lower 700 MHz band, the A and B auctions
5 have not gone on. We would like to pursue halting
6 those auctions, and setting that spectrum aside for
7 public safety.

8 Of course, the public safety, 700 MHz,
9 the 150 KHz aggregation limit for good reasons, to
10 be able to give the spectrum to as many different
11 agencies that need their own network, and our
12 contiguous spectrum requirement is 2 MHz, and there
13 is no 2 MHz within the wide band.

14 Upper 700 MHz, the D band fits our
15 requirements, it is currently reserved for auction.

16 But, I think, there is an opportunity for us to
17 attack. And, again, 4.9 GHz does not meet our
18 requirements.

19 So, in summary, we have critical public
20 safety data applications that require wide area
21 coverage, and user throughput up to 1.2 megabits per
22 second, and up to 74 megabits per second net

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1 throughput for the District.

2 The current proposal would provide 3.84
3 megabits per second for 47 million dollars, with our
4 ten existing sites. Our solution would provide 135
5 megabits per second, for 10.75 million dollars, with
6 ten existing sites, plus tremendous capacity growth
7 potential.

8 We think that the 700 MHz lower band
9 blocks of And B, or the 700 MHz upper band block,
10 whatever the 5 MHz chunk is, is required to achieve
11 coverage capacity requirements.

12 So next steps is we would like to
13 develop partnerships with organizations, you know,
14 such as this one and others interested in very high
15 speed, wide area coverage networks.

16 We would like to further investigate
17 technical and spectrum options; we would like to
18 speak with one voice to the spectrum decision
19 makers.

20 We would like to build a sizable market
21 size to elicit more competition, including improved
22 pricing, additional public safety enhancements, if

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1 those are necessary, if the commercial technologies
2 do not meet all of our needs.

3 And we would like to work with the FCC
4 legislative and executive branches to secure
5 additional spectrum, improve the time line for
6 public safety spectrum.

7 In summary, we have these critical
8 applications that have been presented today, and we
9 need them now.

10 CHAIR WALLMAN: Thank you very much to
11 all of you for that presentation and solutions. You
12 indicated you had a question?

13 MR. MCEWEN: I just would like to make a
14 couple of comments.

15 I appreciated, Adam, your opening
16 remarks about the fact that you realize you are late
17 at the table. That really is the case, because we
18 have been working at this for 30 to 40 years.

19 And your vision is everybody in this
20 room's vision. The problem is that the vision takes
21 two things. It takes spectrum, and it takes money.

22 And, you know, we have worked very hard,

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1 collectively.

2 What you are doing here is you've got a
3 room full of advocates for what you want to do, if
4 we had the spectrum to do all the things you want to
5 do, we would be doing them today.

6 So the NCC's job is not to be an
7 advocate of, necessarily, more spectrum. Our job
8 was to try to help the FCC come up with how we were
9 going to manage the spectrum that they did allocate
10 to us.

11 The various public safety organizations,
12 the four law enforcement organizations that I
13 represent, the ICP, the major city chiefs, national
14 sheriffs, and major county sheriffs, along with
15 APCO, and the International Association of Fire
16 Chiefs, and others, have been working, collectively
17 together for years.

18 I mean, the PSWAC report that was
19 released in 1996 advocated more spectrum than the 24
20 MHz that we got. And that hasn't changed. So you
21 are preaching to a group of people here who have
22 been advocating what you are saying today, has been

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1 needed for years and years, and will be needed in
2 the future.

3 If you can convince the powers that be,
4 I mean, what you have here in this room is a
5 collective group of users, and manufacturers, who
6 have been advocating this for years.

7 We have the Congressional political
8 people from all over the country that, you know,
9 that we have been dealing with, and the FCC. It is
10 just kind of a situation where everything you've
11 said today, I don't know anybody in this room would
12 disagree with.

13 The problem is that to get more spectrum
14 to do what you want, every police chief, every fire
15 chief, every EMS director that I know of, would like
16 to do what you are saying you need to do.

17 But I don't know how, you know, I'm not
18 quite sure how we accomplish that any better than we
19 have already tried.

20 MR. ROSS: I guess one thing we, you
21 know, in my summary I wanted to say that we want to
22 create partnerships with -- I mean, if we speak all

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1 together as one voice, and I appreciate everything
2 that you've done to get the 24 MHz that we have now.

3 But if we speak all together, with one
4 voice, I think that it will be more powerful.

5 MR. MCEWEN: Well, we have been, Joe. I
6 mean, the point is that when you say speak as one
7 voice, your chief, your police chief, Chuck Ramsey,
8 and your fire chief, and other people, have
9 supported what we have done, collectively, for
10 years.

11 I mean, so it is not that we aren't
12 speaking with one voice.

13 MR. ROSS: I'm saying asking for more
14 spectrum now. And the other part of it is the
15 technology. You know, if we were to deploy, in
16 order to meet all of our requirements, we would need
17 20 MHz of additional frequency with the current SAM
18 technology.

19 So, you know, we don't see that as being
20 feasible. We think that if we have 5 MHz of
21 additional spectrum, with the spread spectrum
22 technologies that will scale, that will meet our

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1 needs.

2 And we would like everyone's support in
3 asking for the additional spectrum now, you know, to
4 get these auctions off the table. And also to keep
5 an open mind about what technologies we want to
6 deploy in this new spectrum, so that it meets all of
7 our requirements.

8 CHAIR WALLMAN: Bob Gurss?

9 MR. GURSS: Bob Gurss, I represent APCO
10 and a lot of individual agencies. I just want to
11 follow-up, briefly, on Harlan's comments.

12 I will leave to others to address the
13 technical pieces and why or why not the additional
14 spectrum may or may not make sense. I'm not the one
15 to address that.

16 But I think Harlan is correct that this
17 is really part of an issue that is beyond the NCC's
18 role. And I would suggest that you work with those
19 of us who have been working on the legislative
20 efforts.

21 Because what you want neither the people
22 here, or the people in this building can really

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1 address. It is the people down the street, at the
2 Capitol, who are going to have to address it,
3 because by law that spectrum is to be auctioned.

4 And, moreover, even if it weren't to be
5 auctioned it is blocked by TV stations. So there is
6 a lot of impediments, and several people have been
7 trying to work on this issue, nationally, the
8 cities, counties, and so forth.

9 And I think that is, if it is more
10 spectrum from that band, it is really going to
11 require a legislative effort, in conjunction with
12 people who are already trying to clear those TV
13 stations.

14 CHAIR WALLMAN: So I think the NCC is
15 not the right forum. But I think this presentation
16 has allowed you to identify your concerns with
17 specificity, and to -- not the right organization,
18 but a lot of the right people are in the room, and
19 overlap with other groups, and other efforts that
20 are trying to do exactly what you are trying to do.

21 So I think your call for partnerships
22 can be heeded, be answered right now.

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1 MR. O'HARA: Sean O'Hara, Syracuse
2 Research Corporation. I'm probably just going to
3 reiterate a lot of what was just said, particularly
4 by Harlan.

5 Again, we all agree with those
6 requirements. No one is going to have any arguments
7 with any of those requirements, at all.

8 And maybe now is the time to push
9 forward, you know, to try to meet some of those
10 requirements. I mean, for those in the military,
11 everyone is aware of the concept of a force
12 multiplier.

13 And it is a lot of the technologies that
14 are available to our armed forces, and a lot of the
15 band width that is available to our armed forces,
16 make one soldier equivalent to five soldiers.

17 That same kind of concept, those same
18 kinds of technologies could allow for our first
19 responders force multiplier to be a number like
20 five. And I think that we need that.

21 However, there is nothing in those
22 requirements that are unique to the DC area,

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1 certainly. And I think that you need to realize
2 that everybody has the same requirements, and you
3 can't fight the battle alone.

4 In this room, and in organizations like
5 NPSTC, and the Chiefs of Police, and APCO, and the
6 PSWN program, you will find a whole collection of
7 people that can help you with these efforts.

8 And this group of people contains people
9 that are expert engineers, expert technologists,
10 people that are savvy in public safety requirements,
11 people that have been in public safety all their
12 lives, and people that are very savvy with the
13 regulatory and political processes.

14 And I think you need to get involved
15 with those groups. I haven't seen you involved with
16 those groups, but you need to get involved with
17 those groups if you really want to push through with
18 this kind of thing.

19 And I think that through the
20 involvement, and in talking to the pool of expert
21 knowledge, you will find that you can probably
22 broaden your vision of how you want to proceed.

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1 I think you are getting maybe a little
2 too focused on solutions here, and you have to
3 realize that there may be some technical tradeoffs,
4 or some technical possibilities that are there, that
5 you haven't looked at.

6 One of the things that strikes me, once
7 you've been around this for some time, it is not all
8 about money, and spectrum is worth quite a bit of
9 money.

10 And there is a tradeoff between how much
11 extra your system is going to cost, and how much
12 extra bandwidth it is going to take. And spectrum
13 comes at a price.

14 And a lot of regulators are not
15 necessarily going to base their decision on giving
16 you more spectrum on the fact that it is going to
17 cost you more money if you don't have more spectrum,
18 because spectrum is money, it is a finite pool of
19 resource, and it can only go to certain places.

20 And I think you have to kind of temper a
21 lot of your thinking along those lines. That is all
22 I have to say.

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1 MR. ROSS: Thanks a lot. I just would
2 like to say that that is why we are proposing these
3 technologies that are, you know, the pinnacle of
4 spectral efficiency.

5 CHAIR WALLMAN: Thank you, Joe.

6 MR. POWELL: John Powell. Just a couple
7 of comments on the presentation, actually a follow-
8 up to what Sean said.

9 We are looking at a lot of technologies,
10 and we are looking at technologies that fit within
11 current band plans, and spectrum that we anticipate
12 seeing, as being a for-sure reality in the not too
13 distant future, of course depending upon the TV
14 stations.

15 But there are other technologies out
16 there, and we always need to be concerned with
17 building systems that are interference tolerant of
18 our neighbors. And some of the technologies that
19 you have talked about are not.

20 For example, we know that interference,
21 we are seeing it today, in the 800 MHz band, is
22 coming from CMR's type applications. And wide band,

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1 the TIA tells us, is -- has the potential for
2 virtually destroying our ability to use those
3 channels.

4 So we have to be very careful of the
5 tolerance of technologies we are proposing, to all
6 of the other agencies that you are going to have to
7 work with on a day to day basis across the country,
8 because it is going to propagate.

9 Finally, you can't be a niche here,
10 because you won't be able to afford the product.
11 You have to partner with all of us to promote
12 technologies that, preferably, are going to be off
13 the shelf.

14 I mean, that is one of the reasons that
15 we are looking at 802 type stuff for the 4.9 band,
16 it is off the shelf, it is going to be really cheap.

17 And we can afford to put in 400 hot spots, because
18 it only costs us 100 dollars each, plus the network
19 connections.

20 And I see people shaking their heads,
21 but that is what it is going to be, and there are
22 other things coming out. For example, take a look

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1 at 11(J) coming out of Japan, with a network
2 overlay.

3 We just had a presentation on that two
4 days ago. We have to really look at it to see
5 whether it is going to be useful, but it is an
6 application that fits within what we propose for the
7 700 band that we are told offers some opportunities
8 that we have to examine.

9 But be very careful, don't get yourself
10 locked into something that could end up being very
11 expensive, if you could ever get it implemented in
12 the first place.

13 CHAIR WALLMAN: Okay. Any last
14 thoughts?

15 (No response.)

16 CHAIR WALLMAN: All right. Why don't we
17 move to the subcommittee presentations. Glenn, are
18 you ready to go?

19 Thank you very much for all the
20 information, and for the effort you put into the
21 presentation. Thanks very much.

22 MR. NASH: Thank you. We had a

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1 technology subcommittee meeting, again, yesterday as
2 is normal for these meetings. Things are winding
3 up, as you are well aware.

4 We are coming to a closure here on the
5 work of the subcommittee. We had a couple of
6 discussions, yesterday. One is, you've already got
7 the report from TIA as to the status on the wide
8 band data standard, that is moving forward, being
9 completed by the June-July time frame is a target.

10 John updated this morning that that
11 might be a bit of a push, and we will see where that
12 goes.

13 One of the things that we did discuss in
14 the subcommittee, yesterday, was the question should
15 we come forward to the Steering Committee with the
16 documents that are currently ready, with a
17 recommendation to adopt them, and deal with the
18 other documents later, or should we come forth with
19 the complete suite?

20 Which, really, the complete suite of
21 nine documents is necessary to have
22 interoperability. The consensus with the committee

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1 was that we should come forth with a single complete
2 suite of documents.

3 And, in particular, since the FCC is
4 unlikely to deal with it piecemeal, anyway, that we
5 are much better off with a full set of documents.
6 So while six of the documents are ready, we held off
7 on taking action until we had the full package.

8 The other main issue that we dealt with
9 was a question had come up with regard to loading
10 standards on the wide band channels. At our last
11 meeting we had asked Sean O'Hara to give us some
12 assistance with that, and he made a presentation to
13 us, yesterday, where he did some analysis of the
14 loading, reaching back to the PSWAC report, as to
15 the types of activities, and what the data loading
16 would be per user, and how many, therefore, how many
17 users could be supported on the system.

18 What became very evident from that, and
19 he has prepared a spreadsheet that would be very
20 useful to the RPCs in helping them make some of
21 these loading decisions, and we have asked him to,
22 and put together a small taskforce to develop, if

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1 you will, an instruction sheet on how to use the
2 spreadsheet.

3 But one of the key things, you know,
4 that I saw in that was the types of services that
5 are provided, having very big impact on the number
6 of users.

7 And, in particular, as you started to
8 have video type applications, the data load
9 increased very rapidly to the extent that just
10 having video on could make the difference between
11 being able to have over 100 users per channel, or 25
12 users per channel, just by taking video in and out
13 of the equation.

14 So it is a rather significant impact.
15 And, again, as I have put forth several times, is
16 that from the PSWAC report, where we identified all
17 these things that included video, we also said that
18 that was going to take 97 and a half MHz of
19 spectrum.

20 We have, here, 24 MHz of spectrum, and
21 we shouldn't think that we are going to jam 97.5
22 into 24. So there is some applications that the 700

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1 may not be the optimal spectrum to put into that,
2 with these limitations.

3 Certainly in the urban areas it may be
4 that we need to restrict, or suggest that the RPCs
5 restrict what types of services users use the data
6 for, whereas in the more rural areas, where there
7 isn't the spectrum impact, we could be more liberal.

8 So, again, it comes down to being
9 something that the RPCs really should consider as
10 they are allocating channels. And the tool that
11 Sean has developed, I think, will help them make
12 that decision.

13 So certainly at the next meeting we
14 would hope to come forth with that tool, with an
15 instruction sheet, that could be then forwarded to
16 the RPCs recommending, you know, here is a tool that
17 you could use to make some of the decisions about
18 allocating the wide band channels.

19 So I think that covers what we went over
20 yesterday, at least the high points.

21 CHAIR WALLMAN: Comments, or questions
22 for Mr. Nash?

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1 (No response.)

2 CHAIR WALLMAN: Why don't we hear, next,
3 from the Implementation Subcommittee?

4 MS. RINEHART: I am here today to report
5 for Ted Dempsey who is chair of the Implementation
6 Subcommittee.

7 Since our last meeting Region 5 had its
8 regional plan dismissed. And at our meeting
9 yesterday we discussed the FCC's dismissal of that
10 plan.

11 And what the Implementation Subcommittee
12 has done is taken its documents that it had
13 previously prepared, and we made modifications to
14 those documents to take into consideration the input
15 we received back from the FCC.

16 One of the things that the FCC had
17 suggested, or asked to be included in the plans, is
18 an inter-regional dispute resolution process. In
19 the FCC's suggested draft language, they included
20 the four frequency coordinators as dispute
21 resolution panel.

22 The Implementation Subcommittee had some

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1 concerns with that. They felt that -- some concerns
2 about impartiality. So they felt that it was more
3 proper to keep the dispute resolution process as
4 part of the regional planning process.

5 And what we did was develop a -- taking
6 what the FCC had given us, we developed a dispute
7 resolution process that included a previous
8 recommendation of the Implementation Subcommittee,
9 which was a national plan oversight committee.

10 And what this committee would do is
11 review the disputes. So that document is part of
12 the documents that I have distributed here.

13 The other thing that we discussed, in
14 the meeting, was asking the FCC to reconsider its
15 decision to mandate the CAPRAD data base. And we
16 have suggested that there be a live demonstration to
17 key FCC personnel, to further that effort, now that
18 the data base is up and running, and being used.

19 And we have a letter attached to that
20 asking the Steering Committee to forward the
21 documents on to the FCC and asking that they adopt
22 them.

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1 MR. MCEWEN: I think I would urge the
2 Steering Committee to move these recommendations on
3 to the Commission for consideration. I think they
4 are all worthy of, trying to improve the process is
5 what we are trying to do here, and to be responsive
6 to some of the questions that the Commission staff
7 posed to us in this process.

8 CHAIR WALLMAN: I'm predisposed to do
9 that, but just in view of the fact that we just got
10 these documents, I want to give the Steering
11 Committee members a little time to look at them.

12 So perhaps we could, either by
13 conference call, or on the list server, take that
14 action in a few days.

15 MR. MCEWEN: I would agree with that.

16 CHAIR WALLMAN: Okay. So we will take
17 them under advisement, and we will act on them
18 within the next few days. Thank you very much.

19 MR. PROCTOR: Is this just to solve
20 inter-regional disputes, or regional disputes
21 between regions? Inter, within the region itself?

22 CHAIR WALLMAN: Inter, not intra.

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1 MR. PROCTOR: Okay, thank you.

2 MR. DEVINE: Steve Devine. Actually the
3 Commission's response to Dave Buchanan's plan
4 actually expressed a desire to see an inter-
5 regional, region to region, dispute resolution
6 process, which is one of the issues we discussed
7 yesterday in the implementation.

8 There is an existing intra dispute
9 resolution process already in the Implementation
10 Subcommittee documents. The Commission was looking
11 for some inter-region language as well.

12 MR. PROCTOR: Thank you.

13 MR. POWELL: Good morning. Primary
14 activities of the Interoperability Subcommittee
15 yesterday were to review recommendations that we
16 made to the Steering Committee at the last meeting,
17 and provide some clarification on a couple of issues
18 that the Chairman, the Steering Committee Chairman's
19 letter to the Commission indicated we would provide
20 them further information on.

21 And I will summarize, from a letter that
22 we will be getting to the Steering Committee, which

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1 I did finish. But first of all I will just run
2 through a couple of items off of our agenda from
3 yesterday, outside of that issue.

4 Each of you has, in front of you, a
5 collection of documents that were the results of
6 nearly two years of effort by the National Taskforce
7 on Interoperability, which is -- these documents
8 were prepared to educate state and local appointed
9 and elected officials, on issues surrounding
10 interoperability.

11 And they are very basic documents. I
12 think they will be educational not only for
13 appointed and elected officials, but also for
14 everyone from the general citizen, all the way up to
15 members of the Commission, and our elected federal
16 representatives.

17 And we have provided copies to you, and
18 I know several of the members on the Steering
19 Committee helped put these documents together.
20 Additionally we have provided Chairman Wallman with
21 enough copies of each of the three documents to
22 forward them on to the Commissioners.

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1 If any of you want copies they are
2 available through the NIJ regional center at Denver,
3 and I can give you that information, off-line,
4 afterwards. The same goes for the audience.

5 Again, they are primarily directed, and
6 the priority for distribution of those documents is
7 to state and local elected officials, appointed and
8 elected officials.

9 And the first publication, we are trying
10 to make sure that most of them go that way,
11 realizing that there is also a good use elsewhere.

12 Let me go to the -- and I'm going to
13 read off of this letter. It is a three page letter,
14 so I won't read it to you, but I will summarize from
15 it. And I want to thank Michael for, last night
16 after the subcommittee meeting, highlighting to his
17 best recollection a number of the questions that
18 they had coming from the last meeting. And I will
19 summarize our answers to those points, Michael.

20 First of all, and I will read a couple
21 of paragraphs here, at the last meeting you adopted
22 recommendations on issues surrounding standardized

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1 channel nomenclature, and expansion of the SIECs to
2 include all public safety bands.

3 Current FCC designated interoperability
4 and intersystem channels suffer from a lack of
5 cohesive and coordination that inhibits the
6 implementation of, and fails to promote, consistent
7 public safety interoperabilities within communities
8 across the country.

9 The FCC, early on, required state level
10 plans, such as those for 155.475, the national law
11 enforcement channel, to coordinate these channels.
12 However, over the years, the state plans have not
13 been maintained by the states, nor by the
14 Commission, where most of them were filed in the
15 past.

16 Furthermore, during the transition to
17 ULS, records of many license conditions and
18 restrictions on these state coordinated channels
19 were lost. A recent example of this problem
20 surfacing is a license issued in 2002 to the state
21 of Nevada, were in the frequency of 154.265, which
22 is a frequency designated, by footnote 19, as a fire

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1 intersystem channel, was assigned for day to day use
2 by the Nevada Highway Patrol in a VHF trunked radio
3 system.

4 The same NHP system received a license
5 on 156.075, which is used extensively, throughout
6 the state of California, by over 32,000 units, as
7 the state's only interdiscipline VHF
8 interoperability channel, resulting in major
9 interference to California agencies along the busy
10 interstate 15 corridor.

11 Both of these assignments were cleared
12 by the public safety coordinator and by the FCC's
13 licensing division. It is the unanimous opinion of
14 the Interoperability Subcommittee that these
15 resolutions will address two of the greatest
16 impediments to effective public safety
17 interoperability.

18 Furthermore, these issues are consistent
19 with the pending Fleetwood petition that is now
20 before the Commission, which states that there must
21 be minimal standardization of interoperability for
22 public safety communications to be effective

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1 nationwide.

2 In the fourth report, in order, the
3 Commission recognized that the states were the
4 appropriate place to coordinate, and I will use the
5 word as they did, administer the interoperability
6 channels.

7 Unfortunately, as several states have
8 implemented their SIECs, they are controlling the
9 interoperability channels. So it is our belief that
10 the rules need to be modified to make it clear that
11 the role of the SIECs is one of coordination and
12 management of the SIEC, rather than control of the
13 interoperability channels.

14 To that end we are recommending that the
15 name SIEC be changed from State Interoperability
16 Executive Committee, to State Wide Interoperability
17 Executive Committee.

18 And that the rules be modified to make
19 it clear that the role is one of coordination and
20 management, and that the SIEC must be inclusive of
21 representatives from all public safety disciplines,
22 at all levels of government, should they decide they

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1 want to participate within that state.

2 Regarding the standardized channel names
3 we revised and simplified the naming convention, and
4 the document presented to you at the last meeting.
5 And let me, yesterday at the meeting we asked the
6 manufacturers, the three major manufacturers of
7 equipment in this country, for public safety, E.F.
8 Johnson, Motorola, and M/A COM, if they saw any
9 impediment to implementing the standard naming
10 conventions.

11 They all indicated it was their belief
12 that it was a supervisor programming issue that
13 could be dealt with quite easily, and did not
14 require any hardware change to the radios
15 themselves.

16 Let me go, now, quickly to the questions
17 that Michael provided us, and I will summarize the
18 answers, quickly, on those.

19 The first question was, must the channel
20 table be codified, or could it be informally
21 recommended as a best practice, by the Commission,
22 or other organizations?

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1 Our feeling is that certain basic
2 operational procedures must be codified to ensure
3 national interoperability. And this is one of
4 those.

5 Past experience dictates that voluntary
6 standards do not work if you are seeking national
7 uniformity. For example, standard channel names
8 recommended for both Canada and the U.S. for the 800
9 band.

10 Even though that standard was initially
11 devised and recommended in California, and we have
12 provided the names of five major organizations in
13 California that have not followed those.

14 That lack of standardization led to
15 major interoperability problems during the Oakland
16 Hills fire in '91, and the Laguna Hills fire in '93.

17 And the Laguna Hills fire, and we've talked about
18 this example before, LA county, and Orange County,
19 or LA City and Orange County units were severely
20 hampered in their ability to fight that fire,
21 because they didn't believe they could talk to each
22 other, although they had the same frequencies

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1 programmed in the radios, and they simply named them
2 differently.

3 The feeling is that there was much loss
4 of property as a result of that inability to
5 communicate.

6 Second question, if the table is
7 codified, how would the FCC enforce its use? The
8 feeling of the subcommittee is that this is really,
9 rather than enforcement type legislation, it is
10 enabling regulation, not a new mandate.

11 When agencies sit at the table to make
12 decisions on issues such as these, they often argue
13 as to whose system is better, with politics,
14 obstinacy, and pride of ownership all coming into
15 play.

16 If there is a higher authority that has
17 already mandated the solution there is, almost
18 always, no question as to compliance. For those who
19 do not voluntarily comply we envision the first step
20 in the enforcement process as pressure from
21 neighbors, followed by formal action by the
22 appropriate SIEC, or RPC.

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1 If those interventions fail we would
2 finally look to the FCC as the final step in
3 compliance.

4 And we added a note here that in the 38
5 year history of an SIEC type administrative
6 structure in California, only one formal action has
7 been required by the state, to ensure compliance
8 with its interoperability policies. I think that is
9 a pretty good track record.

10 The third question the FCC already
11 declined to adopt an NCC recommendation that
12 required standardized displays, how is this
13 different?

14 Our response is that this goes to the
15 very crux of the problem, as it is not so much the
16 displays, as it is the channel names themselves that
17 need to be standardized.

18 The next question: If the FCC were to
19 add or delete channels, how would this be reflected
20 in an amended channel table?

21 We don't see this as any different from
22 the frequency itself, or the footnote that would

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1 indicate it as an interoperability or an intersystem
2 channel. The name would just go along with the
3 designation.

4 The channel designations were a
5 relatively long string. Initially they were.
6 However, we simplified those with the last go-round.

7 And it is our belief that the new, smaller, strings
8 which are about six characters long, would compare
9 relatively closely with current names that are used,
10 such as Fire White 1, or Fire White 5, Clemars 22,
11 ISPRN 5, or any of those that are used around the
12 country, and would be very quickly adopted and put
13 into use, without a lot of confusion, or being
14 garbled on transmission on a noisy channel.

15 The next question, assuming that radios
16 are not required to have displays, as they are not,
17 how is a radio operator, dispatcher, or incident
18 commander, going to remember the proposed channel
19 nomenclature table?

20 We think much easier than with the
21 current color codes, or other naming conventions,
22 because we have assigned a unique number that is the

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1 last two digits of these channels, so that a simple
2 table would be a cross reference for a radio, a
3 simple radio for example, that only had a channel
4 number on it, that would simply cross reference the
5 numbers between the two systems.

6 The last question: The FCC is shifting
7 away from a command and control model of spectrum
8 regulation.

9 In the past the agency generally has
10 avoided rules that would impose operational, as
11 opposed to technical constraints. That considered
12 as mandatory use of channel nomenclatures,
13 consistent with the expressed Commission policy.

14 Our response is that our reading of the
15 spectrum task force report is that it has recognized
16 that the command and control model is essential for
17 some user communities.

18 The report specifically recognized
19 public safety as one of those communities. Thus it
20 would appear that the Commission's future vision is
21 specifically acknowledging that regulation of this
22 type are required for some spectrum allocations.

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1 Those are the two issues that we
2 discussed yesterday. We will provide you with the
3 letter that highlights those. And we also will
4 provide the Steering Committee with a follow-on that
5 includes some specific language that we will suggest
6 be forwarded to the Commission to implement these
7 changes.

8 We've actually started on that already,
9 and might make that job a little bit easier, and
10 hopefully take some of the -- or make it more clear
11 as to what we are asking to happen.

12 MR. WILHELM: I think it would be
13 helpful, John, if you actually drafted proposed
14 rules.

15 MR. POWELL: And we will do that.

16 MR. WILHELM: And that is the easiest
17 thing for people to relate to.

18 MR. POWELL: The one last item is that I
19 will note that at its meeting on Wednesday, the
20 NPSTC directed our support office to go to the
21 Justice Department CIO, and secure the ps.gov domain
22 name for use on the data channels for

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1 interoperability.

2 And they will be proceeding in that
3 effort now that the research is completed. And that
4 is all I have. I would be happy to answer any
5 questions.

6 CHAIR WALLMAN: Just one comment. It may
7 be that we still have a gap of disagreement with the
8 Commission about the nomenclature. We can give it a
9 try. I don't know that we will get a different
10 result, but we can try.

11 MR. MCEWEN: I think that is a critical
12 issue, because without the Commission understanding
13 that the users, I mean, what we have is, again, in
14 this room you have a collective group of users, and
15 manufacturers who have, basically, said this is
16 critical to our interoperability needs.

17 And somehow or another we've got to
18 strongly advocate, again, to the Commission that
19 this is something that is not just a whim, it is an
20 important issue to us.

21 So I would say that we have to do that.

22 CHAIR WALLMAN: We certainly will put

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1 that forward. I think the key is going to be to be
2 more compelling about why it needs to be in the
3 rules as opposed to best practice.

4 MR. POWELL: Would it be, with one
5 representative from four of the public safety
6 agencies here, appropriate to try to obtain letters
7 from the umbrella, chief officer's organizations,
8 supporting this to go with the recommendation?

9 CHAIR WALLMAN: It is hard for me to,
10 you know, from this position tell you what the
11 strategy ought to be. But that could make sense.

12 MR. MCEWEN: If you don't have some kind
13 of a requirement that makes this happen, it
14 basically won't happen. And the problem is, this is
15 going to cost public safety, lives, it is going to
16 cost money, it is going to be a disaster without it.

17 So, I mean, this is a critical issue
18 that the Commission has to understand that -- I
19 mean, we can document, and document, and document,
20 it is a pretty common sense thing that we are saying
21 here.

22 MR. LOEWENSTEIN: Let me comment on

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1 something that I believe is a historical analogy to
2 what we are proposing here.

3 In the early '90s the health care
4 industry found themselves in a situation where they
5 had no standardization, specifically, on the
6 submission of claims for payment to insurance
7 companies.

8 Humorously they had what was called the
9 NSF, the National Standard Format, which was
10 appropriately and applicably applied as the national
11 similar format, because there was no mandate for it
12 to be this way, and this way only.

13 The health care industry combined, among
14 themselves, said to Congress we want a standard, but
15 we can't impose it on ourselves, we do not have the
16 ability to say to ourselves, everybody live by it.

17 So they went to Congress. What ended up
18 was the HIPAA Act, Health Insurance Portability and
19 Accountability Act, which then mandated a standard.

20 That standard goes into effect October 16th of this
21 year. And the national similar format goes away.

22 And there is one standard that everybody

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1 lives by. And I think that is analogous to what we
2 are talking about here. You have an industry, if I
3 may call it that, public safety, who says we need
4 help, we want interoperability, we want the ability
5 to save lives, we want the ability to be like the
6 example was in California and say, when I say go to
7 channel 24, everybody knows how to get there, it has
8 the same name that applies to everybody.

9 But we can't impose that strong enough,
10 on ourselves, to make it stick, so we need help.
11 And I think the HIPAA Act is a good historical
12 example of where that kind of request was made, and
13 had a good result.

14 MR. POWELL: I think from a national
15 level, clearly, the Fleetwood Petition highlights
16 that from --

17 MR. MURPHY: The Fleetwood agrees with
18 the fact that that standardization has to be imposed
19 because without it you are going to end up the same
20 way you did in your health example, you are going to
21 end up with different nomenclature.

22 And not so much, okay, you are going to

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1 lose some inefficiencies but I think to get to the
2 point that Harlan made, you are actually putting
3 lives and property on the line, like you did in
4 California, without that type of standardization.

5 But getting back to the command and
6 control issues, without the communications and
7 standardizations there is no command and control.
8 If communications is not there, you don't have
9 command and control, it is required.

10 So in order to facilitate, whatever you
11 can do to facilitate the communications, makes that
12 command and control all the more efficient,
13 operating for the public safety community, and thus
14 serving the public.

15 MR. WILHELM: But, Rick, has the federal
16 government adopted standard channel nomenclature?

17 MR. MURPHY: We are in the process of
18 doing that, now, through joint taskforce programs
19 together between the departments, to establish
20 channels that are similar nationwide.

21 But we already have had channels
22 indicated that, tactical channels, that are

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1 indicated nationwide, that will do that.

2 MR. POWELL: Michael, we have actually
3 been working with them on that channel table that we
4 provided included what they call the redwood
5 channels, with standardized names that follow the
6 same format that we have used. We have included all
7 the federal channels that they've identified in this
8 plan, so it includes all of them.

9 MR. DEVINE: Steve Devine, State of
10 Missouri. Years ago we would have said that
11 interoperability was not being achieved because we
12 had several hurdles, and spectrum, and some of those
13 things, are actually coming to an age where those
14 are available, and we are still finding that
15 standardization, and the actual, the groundwork, the
16 people in the field, on the street, and getting them
17 to talk together.

18 So this is, actually, one of the last
19 hurdles we are having. So we are almost there, but
20 this is one of the ones that has to be addressed,
21 and it might require some conforming to put the
22 spectrum, and some of the other issues, are falling

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1 into place.

2 CHAIR WALLMAN: Thank you very much. We
3 have the matter of setting the next meeting, and let
4 me tell you what we are thinking about doing.

5 We would like to have a meeting that
6 would give TIA the maximum amount of time within our
7 charter, which expires July 25th, to complete, get
8 as far along with their work as possible.

9 So we understand that there is a
10 Fleetwood meeting on Friday, July 18th. So what we
11 are proposing is to have a meeting here in
12 Washington on the 16th for the subcommittees, and
13 the 17th for the NCC.

14 This room is available on the 17th, but
15 only on the 17th, so we would have to use one of the
16 other conference rooms for the subcommittee meeting,
17 again, on the 16th.

18 That seemed to suit the major
19 organization schedules that we were aware of, when
20 we were talking about this. Does anybody see any
21 difficulties with that?

22 (No response.)

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1 CHAIR WALLMAN: All right, then we will
2 proceed on that basis.

3 Any other matters that we should
4 discuss, any other comments people would like to
5 make?

6 (No response.)

7 CHAIR WALLMAN: All right, thank you
8 very much, and we will see you, without the snow, in
9 July.

10 (Whereupon, at 11:40 a.m., the above-
11 entitled meeting was concluded.)
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